TRANSMITTAL SHEET FOR NOTICE OF INTENDED ACTION

Control 880 Department or Agency: Alabama Surf	face Mining
Rule No: 880-X-10C62	
Rule Title: Revegetation: Standards for Success	
New X Amend Repeal	_Adopt by Reference
Would the absence of the proposed rule significantly harm or endanger the public health, welfare, or safety?	<u>No</u>
Is there a reasonable relationship between the state's police power and the protection of the public health, safety, or welfa	re? <u>Yes</u>
Is there another, less restrictive method of regulation available that could adequately protect the public?	<u>No</u>
Does the proposed rule have the effect of directly or indirectly increasing the costs of any goods or services involved and, if so, to what degree?	Na
Is the increase in cost, if any, more harmful to the public than the harm that might result from the absence of the	<u>No</u>
proposed rule?	No
Are all facets of the rulemaking process designed solely for the purpose of, and so they have, as their primary effect, the protection of the public?	<u>Yes</u>
Does the proposed rule have an economic impact?	<u>No</u>
If the proposed rule has an economic impact, the proposed rule accompanied by a fiscal note prepared in accordance with subset 41-22-23, Code of Alabama 1975.	is required to be ection (f) of Section
Contification CA de la company	*******

Certification of Authorized Official

I certify that the attached proposed rule has been proposed in full compliance with the requirements of Chapter 22, Title 41, <u>Code of Alabama 1975</u> and that it conforms to all applicable filing requirements of the Administrative Procedure Division of the Legislative Reference Service.

Signature of certifying officer:

Date: 3/22/2012

DATE FILED)

(STAMP)

ALABAMA SURFACE MNING COMMISSION

NOTICE OF INTENDED ACTION

AGENCY NAME: Surface Mining Commission

RULE NO. & TITLE:

880-X-10C-.62 Revegetation: Standards for Success

<u>INTENDED ACTION:</u> The Alabama Surface Mining Commission proposes to amend the above-listed rule.

SUBSTANCE OF PROPOSED ACTION: The proposed rule amendment will change the standards for vegetation success for reclaimed mine lands which will be planted with trees or shrubs. The current rule requires an herbaceous ground cover of at least 80% on such areas for some post-mining land uses. Research and experience has shown that herbaceous ground cover of this density inhibits the growth of shrubs and trees and results in poor survival rates. The proposed rule will change this standard to require that herbaceous ground cover be sufficient to control erosion without setting a numeric standard.

TIME, PLACE, MANNER OF PRESENTING VIEWS:

> Alabama Surface Mining Commission Randall C. Johnson, Director P. O. Box 2390 Jasper, Alabama 35502-2390

FINAL DATE FOR COMMENT AND COMPLETION OF NOTICE: June 5, 2012

CONTACT PERSON AT AGENCY: Randall C. Johnson, Director

Copies of proposed amendments are available at our website:

http://surface-mining.alabama.gov/rulemakingnotice.htm Copies of the proposed regulations are also available (either hard copy or on disc) at the Alabama Surface Mining Commission, 1811 Second Avenue, Second Floor, Pinnacle Bank Building, Jasper, Alabama.

ENFORCING THIS RULE:

ECONOMIC IMPACT STATEMENT FOR APA RULE

(Section 41-22-23(f))

Control No:	880
Department or Agency:	Alabama Surface Mining Commission
Rule No:	880-X-10C62
Rule Title:	Revegetation: Standards for Success
New X Reference	_AmendRepealAdopt by
XThis rule h	as no economic impact.
This rule h	nas an economic impact, as explained below:
1. NEED/EXPECTED B	ENEFIT OF RULE:
2. COSTS/BENEFITS OF RULE AND WHY RULE IS THE MOST EFFECTIVE, EFFICIENT, AND FEASIBLE MEANS FOR ALLOCATING RESOURCES AND ACHIEVING THE STATED PURPOSE:	
3. EFFECT OF THIS RU	LE ON COMPETITION:
4. EFFECT OF THIS RU BUSINESS IN THE GEO BE IMPLEMENTED.	LE ON COST OF LIVING AND DOING GRAPHICAL AREA WHERE THE RULE IS TO
5. EFFECT OF THIS RU GEOGRAPHICAL AREA IMPLEMENTED:	LE ON EMPLOYMENT IN THE WHERE THE RULE IS TO BE
6. SOURCE OF REVENU	JE TO BE USED FOR IMPLEMENTING AND

- 7. THE SHORT-TERM/LONG-TERM ECONOMIC IMPACT OF THIS RULE ON AFFECTED PERSONS, INCLUDING ANALYSIS OF PERSONS WHO WILL BEAR THE COSTS AND THOSE WHO WILL BENEFIT FROM THE RULE:
- 8. UNCERTAINTIES ASSOCIATED WITH THE ESTIMATED BENEFITS AND BURDENS OF THE RULE, INCLUDING QUALITATIVE/QUANTITATIVE BENEFITS AND BURDEN COMPARISON:
- 9. THE EFFECT OF THIS RULE ON THE ENVIRONMENT AND PUBLIC HEALTH:
- 10. DETRIMENTAL EFFECT ON THE ENVIRONMENT AND PUBLIC HEALTH IF THE RULE IS NOT IMPLEMENTED:

880-X-10C-.62 Revegetation: Standards for Success.

- (1) Success of Revegetation shall be judged on the effectiveness of the vegetation for the approved postmining landuse, the extent of cover compared to the cover occurring in natural vegetation of the area, and the general requirements of Section 880-X-10C-.58.
- (a) The permittee shall have the burden of demonstrating that revegetation has succeeded in meeting the standards of this subchapter. For any application for Phase III bond release, the permittee shall submit data demonstrating that the revegetation has met the standards for success contained in this Rule. Sampling techniques used shall conform to the outline in the ASMC Technical Manual #I, "Statistical Analysis and Sampling Techniques for Determining Revegetation Success on Surface Mined Lands in Alabama". Revegetation shall be deemed successful if it is demonstrated to equal the approved success standard, using a 90% statistical confidence interval (i.e., one-sided test with a 0.10 alpha error).
- (b) At a minimum, vegetation parameters identified in Paragraph (2) for grazing land, pasture land, or crop land, shall equal or exceed the required success standards during the growing seasons of any two years of the responsibility period except the first. Vegetation parameters for other landuses shall equal or exceed the applicable success standards during the growing seasons of the final year of the liability periods.
- (c) Herbaceous ground cover shall not be less than that required to support the approved postmining landuse.
- (d) Trees and shrubs that will be used in determining the success of stocking and the adequacy of the plant arrangement shall have utility for the approved postmining land use. Trees and shrubs counted in determining such success shall be healthy and have been in place for not less than two growing seasons. At the time of bond release, at least 80 percent of the trees and shrubs used to determine such success shall have been in place for three years. The requirements of this section apply to trees and shrubs that have been seeded or transplanted and can be met when records of woody vegetation planted show that no woody plants were planted during the last two growing seasons of the responsibility period and, if any replanting of woody

plants took place during the responsibility period, the total number planted during the last 3 years of that period is less than 20 percent of the total number of woody plants required. Any replanting must be by means of transplants to allow for adequate accounting of plant stocking. This final accounting may include volunteer trees and shrubs of approved species. Volunteer trees and shrubs of approved species shall be deemed equivalent to planted specimens two years of age or older and can be counted towards success. Suckers on shrubby vegetation can be counted as volunteer plants when it is evident the shrub community is vigorous and expanding.

2. Standards for success are as follows:

- (a) For areas reclaimed to an approved post mining landuse of grazing or pasture land, ground cover shall equal or exceed 80% of the affected soil surface area. Production shall equal or exceed 90% of the average yields on the nearby unmined lands as established by the Alabama Agricultural Experiment Station and its entities or the U.S. Department of Agriculture Soil Conservation Service in the Field Office Technical Guide for the county in which the surface mining operation is located.
- (b) For areas on which the approved post-mining landuse is cropland, production shall equal or exceed 90% of the average yields for unmined lands of the same soil type as established by the Alabama Agricultural Experiment Station and its entities or the United States Department of Agriculture Soil Conservation Service in the Field Office Technical Guide for the county in which the surface mining operation is located.
- (c) For areas on which the approved post-mining landuse is forest land, successful vegetation shall be determined on the basis of tree stocking and ground cover. Stocking shall equal or exceed 450 countable trees per acre. A countable tree shall be:
- (i) Of the species approved in the reclamation plan; and
- (ii) Be healthy;

- (\mbox{iii}) Have utility for the approved postmining land use, and
- (iv) At least 80% of the trees counted shall have been in place for at least three years.

Ground cover shall equal or exceed 70%, except that, on a case-by-case basis, ASMC may approve a lower ground cover standard in the permit review process upon a demonstration by the applicant that 70% ground cover would cause excessive competition for the tree species used and that alternative erosion control measures will be used which give equal or better results. Firebreaks may be exempted from revegetation requirements if approved by ASMC.

- (d) For areas to be developed for industrial, commercial or residential post-mining landuses less than two years after regrading is completed, vegetative ground cover shall not be less than that required to control erosion.
- (e) For areas developed for post-mining landuse of recreation or wildlife habitat, vegetation success shall be judged on the basis of ground cover and stocking rates as specified in the and the terms of the approved reclamation plan approved in the permit application process. To avoid competition, herbaceous ground cover on areas planted with woody vegetation or planted to food plots shall be limited to that necessary to adequately control erosion. Ground cover shall equal or exceed 80% except on areas designated as food plots; provided such #Food plots shall not be more less than 1/4 acre in size nor exceed 20% of the total disturbed area and shall be located in areas which are least susceptible to erosion. Herbaceous ground cover on areas not planted with woody vegetation or as food plots shall equal or exceed 80%. The reclamation plan shall specify species, planting arrangements, stocking, locations and success standards applicable to the postmining landuse and shall be reviewed and approved by the Alabama Surface Mining Commission in consultation with the Alabama Department of Conservation and Natural Resources.
- (f) For areas previously disturbed by mining that were not reclaimed to the requirements of this section and that are remined or otherwise redisturbed by surface coal mining operations, at a minimum, the vegetative ground cover shall

not be less than the ground cover existing before redisturbance and shall be adequate to control erosion.

- (g) For areas to be returned to a postmine-landuse of undeveloped use land, stocking rates of woody plants shall be specified in the approved reclamation plan in consultation with the Alabama Forestry Commission. Souccess of herbaceous vegetation shall not be less than that required to control erosion and attain a ground cover that equals or exceeds 80% of the affected soil surface area except in areas where woody vegetation is stocked. In areas where woody vegetation is stocked, herbaceous groundcover should be limited to that necessary to control erosion and support the land use. Seed mixes and seeding rates shall be specified in the approved reclamation plan.
- (3) The period of extended responsibility for successful revegetation shall be for five (5) full years and shall begin after the last year of augmented seeding, fertilizing, irrigation or other work.

Author: Randall C. Johnson

Statutory Authority: Code of Ala. 1975, §§9-16-71, 72, 73, 74, 75, 76, 80, 84, 90, 92, 97.

History: Original Filed November 14, 1989. **Amended:** September 18, 1990. **Amended:** September 12, 1991; effective June 10, 1992.

880-X-10C-.63 (Not Used)