TRANSMITTAL SHEET FOR NOTICE OF INTENDED ACTION

Control	3	<u>35</u>	Department	or Agency _	Environ	mental Management	
Rule No.	335-3-	857					
Rule Title:	Submission of TR NO _X Ozone Season Allowance Transfers						
and the state of t	New	X	Amend	Rep	peal _	Adopt by Reference	
Would the a significantly welfare, or s	harm or	_	posed rule er the public he	alth,	_	YES	
	e power a	nd the p	ship between the protection of the are?		_	YES	
	•		ive method of d adequately pr	otect	_	NO	
indirectly in	creasing	the cost	the effect of dire s of any goods o o what degree?	•		YES	
	the harm	that mi	, more harmful ight result from ?		_	NO	
solely for th	e purpose	of, and	ng process desig . so they have, a . of the public?			YES	
*****	*****	*****	*****	********	******	*****	
Does the pr	oposed ru		YES				
If the propo accompanie 22-23, <u>Code</u>	d by a fis	cal note	conomic impact prepared in acc 5.	, the propose cordance wit	ed rule is h subsect	required to be tion (f) of section 41-	
			*******	*****	*******	*********	
Certification	of Autho	rized Of	fficial				
requiremen	ts of Char le filing re Reference	oter 22, equireme Service.	Title 41, Code of ents of the Admit	of Alabama 1	975, and	compliance with the that it conforms to Division of the	
	-20-2017					LEAD TO BE	

Date Filed

ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT AIR DIVISION

NOTICE OF INTENDED ACTION

AGENCY NAME: Environmental Management

RULE NO. &	TITL	E: Division 335-3, Air Pollution Control Program
335-3-839	-	TR NOX Ozone Season Trading Program - Purpose
		and Definitions(Amend)
335-3-841	-	TR NOX Ozone Season Trading Program - Retired
		Unit Exemption (Amend)
335-3-842	-	TR NOX Ozone Season Trading Program – Standard
		Requirements (Amend)
335-3-843		TR NOX Ozone Season Trading Program –
		Computation of Time (Amend)
335-3-845	***	NOX Ozone Season Trading Budgets and Variability
		Limits (Amend)
335-3-846	_	TR NOX Ozone Season Allowance Allocations (Amend)
335-3-848	_	Authorization of Designated Representative and
		Alternate Designated Representative (Amend)
335-3-849	_	Responsibilities of Designated Representative and
		Alternate Designated Representative (Amend)
335-3-850	_	Changing Designated Representative and Alternate
		Designated Representative; Changes in Owners and
		Operators; Changes in Units at the Source (Amend)
335-3-851	-	Certificate of Representation (Amend)
335-3-852	**	Objections Concerning Designated Representative and
		Alternate Designated Representative (Amend)
335-3-853	-	Delegation by Designated Representative and
		Alternate Designated Representative (Amend)
335-3-855	_	Establishment of Compliance Accounts, Assurance
		Accounts, and General Accounts (Amend)
335-3-856		Recordation of TR NOX Ozone Season Allowance
		Allocations and Auction Results (Amend)
335-3-857	_	Submission of TR NOX Ozone Season Allowance
		Transfers (Amend)
335-3-858	-	Recordation of TR NOX Ozone Season Allowance
		Transfers (Amend)
335-3-859	-	Compliance with TR NOX Ozone Season Emissions
		Limitation (Amend)
335-3-860	-	Compliance with TR NOX Ozone Season Assurance
		Provisions (Amend)
335-3-861		Banking (Amend)
335-3-862		TR NOX Ozone Season Trading Program – Account
		Error (Amend)
		•

335-3-863	-	TR NOX Ozone Season Trading Program –
		Administrator's Action on Submissions (Amend)
335-3-865		General Monitoring, Recordkeeping, and Reporting
		Requirements (Amend)
335-3-866	-	Initial Monitoring System Certification and
		Recertification Procedures (Amend)
335-3-867	-	Monitoring System Out-of-Control Periods (Amend)
335-3-868	•••	Notifications Concerning Monitoring (Amend)
335-3-869	_	Recordkeeping and Reporting (Amend)
335-3-870	~	Petitions for Alternatives to Monitoring,
		Recordkeeping, or Reporting Requirements (Amend)

INTENDED ACTION: Revise Division 3 of the ADEM Administrative Code with the amendments of Rules 335-3-8-.39 (TR NOX Ozone Season Trading Program - Purpose and Definitions), 335-3-8-.41 (TR NOX Ozone Season Trading Program - Retired Unit Exemption), 335-3-8-.42 (TR NOX Ozone Season Trading Program - Standard Requirements), 335-3-8-.43 (TR NOX Ozone Season Trading Program - Computation of Time), 335-3-8-.45 (NOX Ozone Season Trading Budgets and Variability Limits), 335-3-8-.46 (TR NOX Ozone Season Allowance Allocations), 335-3-8-.48 (Authorization of Designated Representative and Alternate Designated Representative), 335-3-8-.49 Designated Representative (Responsibilities of and Alternate Designated Representative), 335-3-8-.50 (Changing Designated Representative and Alternate Designated Representative; Changes in Owners and Operators; Changes in Units at the 335-3-8-.51 (Certificate of Representation), 335-3-8-.52 (Objections Concerning Designated Representative and Alternate Designated Representative), 335-(Delegation by Designated Representative and Alternate Designated Representative), 335-3-8-.55 (Establishment of Compliance Accounts, Assurance Accounts, and General Accounts), 335-3-8-.56 (Recordation of TR NOX Ozone Season Allowance Allocations and Auction Results), 335-3-8-.57 (Submission of TR NOX Ozone Season Allowance Transfers), 335-3-8-.58 (Recordation of TR NOX Ozone Season Allowance Transfers), 335-3-8-.59 (Compliance with TR NOX Ozone Season Emissions Limitation), 335-3-8-.60 (Compliance with TR NOX Ozone Season Assurance Provisions), 335-3-8-.61 (Banking), 335-3-8-.62 (TR NOX Ozone Season Trading Program - Account Error), 335-3-8-.63 (TR NOX Ozone Season Trading Program -Administrator's Action onSubmissions), 335-3-8-.65 (General Recordkeeping, and Reporting Requirements), 335-3-8-.66 (Initial Monitoring System Certification and Recertification Procedures), 335-3-8-.67 (Monitoring System Out-of-Control Periods), 335-3-8-.68 (Notifications Concerning Monitoring), 335-3-8-.69 (Recordkeeping and Reporting), 335-3-8-.70 (Petitions for Alternatives to Monitoring, Recordkeeping, or Reporting Requirements).

SUBSTANCE OF PROPOSED ACTION:

Revisions to the Division 3 Code are being proposed to amend Rules 335-3-8-.39, 335-3-8-.41, 335-3-8-.42, 335-3-8-.43, 335-3-8-.45, 335-3-8-.46, 335-3-8-.48, 335-3-8-.49, 335-3-8-.50, 335-3-8-.51, 335-3-8-.52, 335-3-8-.53, 335-3-8-.55, 335-3-8-.56, 335-3-8-.56, 335-3-8-.61, 335-3-8-.62, 335-3-8-.63, 335-3-8-.65, 335-3-8-.66, 335-3-8-.67, 335-3-8-.68, 335-3-8-.69, and 335-3-8-.70 in

order to incorporate amendments to provisions for the control of nitrogen oxides emissions from specified categories as required by the Environmental Protection Agency's Cross-State Air Pollution Rule (CSAPR) as revised on October 26, 2016 (81 FR 74504). This adoption allows the Department to retain State primacy in the implementation of the regulations. Revisions to this Chapter are proposed to be incorporated into Alabama's SIP.

TIME, PLACE, MANNER OF PRESENTING VIEWS:

Comments may be submitted in writing or orally at a public hearing to be held 10:00 a.m., March 8, 2017, in ADEM Hearing Room, 1400 Coliseum Blvd., Montgomery, Alabama 36110.

FINAL DATE FOR COMMENT AND COMPLETION OF NOTICE: March 10, 2017

CONTACT PERSON AT AGENCY:

Larry Brown (334) 271-7878

Lance R. LeFleur

Director

335-3-8-.57 Submission of TR NO_x Ozone Season Allowance Transfers.

(1) General. The Environmental Protection Agency Regulations governing Submission of TR NO_X Ozone Season Allowance Transfers, are incorporated by reference as they exist in 40 CFR §97.8522, Subpart BBBBB as of July 1, 20152016, and October 26, 2016 (81 FR 74504). (The materials incorporated by reference are available for purchase and inspection at the Department's offices.)

Author: Ronald W. Gore.

Statutory Authority: Code of Alabama 1975, §§22-28-10, 22-28-11, 22-28-14, 22-28-18, 22-28-20, 22-28-22, 22-22A-5, 22-22A-6, and 22-22A-8.

History: Effective Date: November 24, 2015; XXXXXX, 2017.

ECONOMIC IMPACT STATEMENT FOR APA RULE (Section 41-22-23 (f))

Control No.		335	Departm	ent or Agency	Environme	ntal Management		
Rule No:	848; 33 335-3-8-	35-3-849; ·.56; 335-3- 35-3-863;	335-3-850 857; 335-3	; 335-3-851; 335- -858; 335-3-85	3-852; 335-3 9; 335-3-860;	335-3-846; 335-3- 3-853; 335-3-855; 335-3-861; 335-3- 3-868; 335-3-869;		
Rule Title:	TR NO _X Ozone Season Trading Program – Purpose and Definitions; TR NO _X Ozone Season Trading Program – Retired Unit Exemption; TR NO _X Ozone Season Trading Program – Standard Requirements; TR NO _X Ozone Season Trading Program – Computation of Time; NO _X Ozone Season Trading Budgets and Variability Limits; TR NO _X Ozone Season Allowance Allocations; Authorization of Designated Representative and Alternate Designated Representative; Responsibilities of Designated Representative and Alternate Designated Representative; Changes in Owners and Operators; Changes in Units at the Source; Certificate of Representation; Objections Concerning Designated Representative and Alternate Designated Representative; Delegation by Designated Representative and Alternate Designated Representative; Establishment of Compliance Accounts, Assurance Accounts, and General Accounts; Recordation of TR NO _X Ozone Season Allowance Allocations and Auction Results; Submission of TR NO _X Ozone Season Allowance Transfers; Recordation of TR NO _X Ozone Season Allowance Transfers; Compliance with TR NO _X Ozone Season Emissions Limitation; Compliance with TR NO _X Ozone Season Assurance Provisions; Banking; TR NO _X Ozone Season Trading Program – Account Error; TR NO _X Ozone Season Trading Program – Administrator's Action on Submissions; General Monitoring, Recordkeeping, and Reporting Requirements; Initial Monitoring System Certification and Recertification Procedures; Monitoring System Out-of-Control Periods; Notifications Concerning Monitoring; Recordkeeping and Reporting; Petitions for Alternatives to Monitoring, Recordkeeping, or Reporting Requirements							
N	ew	X	Amend	Repea	1	_ Adopt by Reference		
		This rule l	nas no econo	mic impact.				
X	,	This rule l	nas an econo	mic impact, as exp	plained below:			

Impact of Revisions to Chapter 335-3-8

The amendment of Rules 335-3-8-.39, 335-3-8-.41, 335-3-8-.42, 335-3-8-.43, 335-3-8-.45, 335-3-8-.46, 335-3-8-.48, 335-3-8-.49, 335-3-8-.50, 335-3-8-.51, 335-3-8-.52; 335-3-8-.53, 335-3-8-.55, 335-3-8-.56, 335-3-8-.57, 335-3-8-.58, 335-3-8-.60, 335-3-8-.61, 335-3-8-.62, 335-3-8-.63, 335-3-8-.65, 335-3-8-.66, 335-3-8-.67, 335-3-8-.68, 335-3-8-.69 and 335-3-8-.70 in Chapter 335-3-8 of the ADEM Administrative Code, will incorporate the revisions to

requirements of federal regulations, as required by the Environmental Protection Agency (EPA). Through the adoption of these regulations, the Alabama Department of Environmental Management is given primacy to implement the regulations at the state level. In the event that these regulations are not implemented by the State, the EPA will implement the requirements on the federal level.

1. NEED/EXPECTED BENEFIT OF RULE:

These revisions are necessary to incorporate EPA's provisions for the control of nitrogen oxide emissions from specified categories of stationary sources as revised on October 26, 2016 (81 FR 74504). EPA has made a finding that 27 States and the District of Columbia contributed significantly to nonattainment of the national ambient air quality standards (NAAQS) for fine particles (PM2.5) and/or ozone in downwind States. EPA expects the benefit of this rule will assist the downwind PM2.5 and ozone nonattainment areas in achieving the NAAQS. Moreover, attainment will be achieved in a more equitable, cost-effective manner than if each nonattainment area attempted to achieve attainment by implementing local emissions reductions alone. EPA implemented CSAPR through a Federal Implementation Plan (FIP). As discussed above, adoption of the federal requirements through these regulations will allow the Department to retain State primacy in the implementation and enforcement of the regulations rather than defaulting to regulation by the federal government.

2. COST/BENEFITS OF RULE AND WHY RULE IS THE MOST EFFECTIVE, EFFICIENT, AND FEASIBLE MEANS FOR ALLOCATING RESOURCES AND ACHIEVING THE STATED PURPOSE:

The cost/benefits of this Rule are provided in EPA's regulatory impact analysis and the promulgated Rule in 81 <u>FR</u> 74504.

The costs are equivalent to the cost of compliance with the same regulations implemented by the federal government. Sources of air pollution will be subject to the same requirements for installation of controls to prevent the emissions of air pollution regardless of which agency (state or federal) implements these regulations.

3. EFFECT OF THIS RULE ON COMPETITION:

As stated above, if the regulations are not implemented by the State of Alabama, they will be implemented on the federal level and Alabama companies will be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

4. EFFECT OF THIS RULE ON COST-OF-LIVING AND DOING BUSINESS IN THE GEOGRAPHICAL AREA WHERE THE RULE IS TO BE IMPLEMENTED:

As stated above, if the regulations are not implemented and enforced by the State of

Alabama, they will be implemented on the federal level. Therefore, Alabama companies still would be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

5. EFFECT OF THIS RULE ON EMPLOYMENT IN THE GEOGRAPHICAL AREA WHERE THE RULE IS TO BE IMPLEMENTED:

Adoption of these federally required regulations is not expected to have any effect on the employment in the geographical area in which the regulation would be implemented (State of Alabama).

6. SOURCE OF REVENUE TO BE USED FOR IMPLEMENTING AND ENFORCING THIS RULE:

Moneys from the Federal Grant, and fines and fees collected by the Department will fund the adoption of this regulation. For sources subject to Title V of the Clean Air Act, as amended, fees are collected based on the amount of air pollution emitted annually.

7. THE SHORT-TERM/LONG-TERM ECONOMIC IMPACT OF THIS RULE ON AFFECTED PERSONS, INCLUDING ANALYSIS OF PERSONS WHO WILL BEAR THE COSTS AND THOSE WHO WILL BENEFIT FROM THE RULE:

As stated above, if the regulations are not implemented by the State of Alabama, they will be implemented on the federal level. Alabama companies would still be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

8. UNCERTAINTIES ASSOCIATED WITH THE ESTIMATED BENEFITS AND BURDENS OF THE RULE, INCLUDING QUALITATIVE/QUANTITATIVE BENEFITS AND BURDEN COMPARISON:

No additional burdens are expected as a result of the adoption of these regulations. If the regulations are not adopted by the State of Alabama, they will be implemented on the federal level. Alabama companies would still be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

9. THE EFFECT OF THIS RULE ON THE ENVIRONMENT AND PUBLIC HEALTH:

The effect of the regulation on the environment and public health is addressed in the Federal Register (81 <u>FR</u> 74504), October 26, 2016, that is the basis for these proposed rules.

10. DETRIMENTAL EFFECT ON THE ENVIRONMENT AND PUBLIC HEALTH IF THE

RULE IS NOT IMPLEMENTED:

The benefits of the proposed regulations have been discussed in the above paragraphs as well as the Federal Register (see No. 9). Through the adoption of these regulations, ADEM will have primacy to implement the regulations at the State level. In the event that the regulations are not adopted at the State level, the requirements will still exist at the federal level. However, it is generally acknowledged that regulations are implemented and enforced in a more effective and efficient manner at the State level than at the federal level.