# TRANSMITTAL SHEET FOR NOTICE OF INTENDED ACTION

Control	3	35	Department	t or Agency	Environm	ental Management
Rule No.	335-3-	866	-	<i>O J</i> _		
Rule Title:	Initial M	onitorir	ig System Certi	fication and	Recertificati	on Procedures
						Adopt by
	New	X	Amend	Rei	peal	Reference
						***************************************
Would the a	bsence of	the pro	posed rule			
significantly	harm or	endange	er the public he	alth		
welfare, or s	afetv?		or and barone ne	ccicit,		Stract.
,					· · · · · · · · · · · · · · · · · · ·	YES
Is there a re	asonable	relation	ship between th			
state's police	e nower at	nd the n	protection of the	16		
public healt	b safety	or welfo	notection of the	;		
pasio neate	ir, saicty,	or wettst	ier			YES
Is there and	ther loss	mantainti	*** 1 C			
regulation of	uici, icss	restricti	ve method of			
the public?	vanabie ti	iai cour	d adequately pr	otect		
the publics					**	NO
Does the new	spend and	1	1 cc . c .			
indirectly in	pposed rui	e nave i	the effect of dire	ectly or		
numectly in	creasing t	ne costs	of any goods o	r		
services myc	nved and,	u so, to	what degree?			YES
To the discussion		* 0				
is the increa	se in cost	, it any,	more harmful (	to the		
public than	tne narm	that mi	ght result from	the		
absence of th	ne propos	ed rule?				NO
Ann +11 f	6.41	1 11				
Are all facets	s of the ru	lemakin	ig process desig	ned		
solely for the	purpose	of, and	so they have, a	s their		
primary effec	ct, the pro	tection	of the public?			YES
******	*****	*****	*******	*****	******	****
Does the pro	posed rule	e have a	ın economic im	pact?		YES
If the propos	ed rule ha	ıs an ec	onomic impact,	the propose	ed rule is rec	mired to be
accompaniec	i by a nsca	ai note į	orepared in acc	ordance with	ı subsection	(f) of section 41-
22-23, <u>Code</u>	<u>of Alabarr</u>	<u>ıa 1975</u>				(-)
*****	*****	****	******	****	· olio chi	destable to the
Certification	of Author	ized Offi	icial			*******
T Maria						
I certify that	the attach	ied prop	osed rule has l	een propose	ed in full cor	npliance with the
redanements	s or Chapt	cr ZZ.	IUC 41. Code of	Alabama 19	175 and the	t it conforme to
an applicable	: шmg req	uiremer	its of the Admir	nistrative Pro	ocedure Divi	sion of the
Legislative Re	eference S	ervice.	00	. /	1	
Signature of	certifying	officer	Mary	a GU	eall	
		*				A state of
Date 01-2	0-2017					
						"
				Date Fil	led	\

# ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT AIR DIVISION

### NOTICE OF INTENDED ACTION

**AGENCY NAME:** Environmental Management

RULE NO. &	TIT	LE: Division 335 2 Air Dallard G
335-3-839		Continuity Continuity
		and Definitions (Amend)
335-3-8-,41	-	TR NOX Ozone Season Trading Program – Retired
		Unit Exemption (Amend)
335-3-8-,42		
		Requirements (Amend)
335-3-843		TR NOX Ozone Season Trading Program –
		Computation of Time (Amend)
335-3-8-,45	_	
		Limits (Amend)
335-3-846	_	PPI VIS. A STATE OF THE STATE O
335-3-8-,48	-	Authorization of Designated Representative and
		Alternate Designated Representative (Amend)
335 <b>-</b> 3-849		Responsibilities of Designated Representative and
		Alternate Designated Representative (Amend)
335-3-850	-	Changing Designated Representative and Alternate
		Designated Representative; Changes in Owners and
		Operators; Changes in Units at the Source (Amend)
335-3-851	-	Certificate of Representation (Amend)
335-3-852		Objections Concerning Designated Representative and
		Alternate Designated Representative (Amend)
335-3-853	_	Delegation by Designated Representative and
		Alternate Designated Representative (Amend)
335-3-855	-	Establishment of Compliance Accounts, Assurance
		Accounts, and General Accounts (Amend)
335-3-856	-	Recordation of TR NOX Ozone Season Allowance
		Allocations and Auction Results (Amend)
335-3-857	-	Submission of TR NOX Ozone Season Allowance
		Transfers (Amend)
335-3-858	-	Recordation of TR NOX Ozone Season Allowance
		ransiers (Amend)
335-3-859	-	Compliance with TR NOX Ozone Season Emissions
		Limitation (Amend)
335-3-860		Compliance with TR NOX Ozone Season Assurance
		riovisions (Amend)
335-3-861		Banking (Amend)
335-3-862	-	TR NOX Ozone Season Trading Program – Account
		Error (Amend)

335-3-863	140	TR NOX Ozone Season Trading Program -
335-3-865		Administrator's Action on Submissions (Amend) General Monitoring, Recordkeeping, and Reporting
335-3-866		Requirements (Amend) Initial Monitoring System Certification and
335-3-8-,67. 335-3-8-,68	-	Recertification Procedures (Amend)  Monitoring System Out-of-Control Periods (Amend)
335-3-869 335-3-870	-	Notifications Concerning Monitoring (Amend) Recordkeeping and Reporting (Amend)
000-0-070	<del></del>	Petitions for Alternatives to Monitoring, Recordkeeping, or Reporting Requirements (Amend)

INTENDED ACTION: Revise Division 3 of the ADEM Administrative Code with the amendments of Rules 335-3-8-.39 (TR NOX Ozone Season Trading Program - Purpose and Definitions), 335-3-8-.41 (TR NOX Ozone Season Trading Program - Retired Unit Exemption), 335-3-8-.42 (TR NOX Ozone Season Trading Program - Standard Requirements), 335-3-8-.43 (TR NOX Ozone Season Trading Program - Computation of Time), 335-3-8-.45 (NOX Ozone Season Trading Budgets and Variability Limits), 335-3-8-.46 (TR NOX Ozone Season Allowance Allocations), 335-3-8-.48 (Authorization of Designated Representative and Alternate Designated Representative), 335-3-8-.49 (Responsibilities of Designated Representative and Alternate Representative), 335-3-8-.50 (Changing Designated Representative and Alternate Designated Designated Representative; Changes in Owners and Operators; Changes in Units at the Source). 335-3-8-.51 (Certificate of Representation), 335-3-8-.52 Concerning Designated Representative and Alternate Designated Representative), 335-(Delegation by Designated Representative and Alternate Designated Representative), 335-3-8-.55 (Establishment of Compliance Accounts, Assurance Accounts, and General Accounts), 335-3-8-.56 (Recordation of TR NOX Ozone Season Allowance Allocations and Auction Results), 335-3-8-.57 (Submission of TR NOX Ozone Season Allowance Transfers), 335-3-8-.58 (Recordation of TR NOX Ozone Season Allowance Transfers), 335-3-8-.59 (Compliance with TR NOX Ozone Season Emissions Limitation), 335-3-8-.60 (Compliance with TR NOX Ozone Season Assurance Provisions), 335-3-8-.61 (Banking), 335-3-8-.62 (TR NOX Ozone Season Trading Program - Account Error), 335-3-8-.63 (TR NOX Ozone Season Trading Program -Administrator's Action on Submissions), 335-3-8-.65 (General Monitoring, Recordkeeping, and Reporting Requirements), 335-3-8-.66 (Initial Monitoring System Certification and Recertification Procedures), 335-3-8-.67 (Monitoring System Out-of-Control Periods), 335-3-8-.68 (Notifications Concerning Monitoring), 335-3-8-.69 (Recordkeeping and Reporting), 335-3-8-.70 (Petitions for Alternatives to Monitoring, Recordkeeping, or Reporting Requirements).

### SUBSTANCE OF PROPOSED ACTION:

Revisions to the Division 3 Code are being proposed to amend Rules 335-3-8-.39, 335-3-8-.41, 335-3-8-.42, 335-3-8-.43, 335-3-8-.45, 335-3-8-.46, 335-3-8-.48, 335-3-8-.49, 335-3-8-.50, 335-3-8-.51, 335-3-8-.52, 335-3-8-.53, 335-3-8-.55, 335-3-8-.56, 335-3-8-.57, 335-3-8-.58, 335-3-8-.59, 335-3-8-.60, 335-3-8-.61, 335-3-8-.62, 335-3-8-.63, 335-3-8-.65, 335-3-8-.66, 335-3-8-.67, 335-3-8-.68, 335-3-8-.69, and 335-3-8-.70 in

order to incorporate amendments to provisions for the control of nitrogen oxides emissions from specified categories as required by the Environmental Protection Agency's Cross-State Air Pollution Rule (CSAPR) as revised on October 26, 2016 (81 FR 74504). This adoption allows the Department to retain State primacy in the implementation of the regulations. Revisions to this Chapter are proposed to be incorporated into Alabama's SIP.

## TIME, PLACE, MANNER OF PRESENTING VIEWS:

Comments may be submitted in writing or orally at a public hearing to be held 10:00 a.m., March 8, 2017, in ADEM Hearing Room, 1400 Coliseum Blvd., Montgomery, Alabama 36110.

FINAL DATE FOR COMMENT AND COMPLETION OF NOTICE: March 10, 2017

CONTACT PERSON AT AGENCY:

Larry Brown (334) 271-7878

Lance R. LeFleur

Director

#### 335-3-8-.66 Initial Monitoring System Certification and Recertification Procedures.

- The Environmental Protection Agency Regulations (1) General. governing Initial Monitoring System Certification Recertification and Procedures, are incorporated by reference as they exist in 40 CFR §97.8531, Subpart BBBBB as of July 1, 20152016, and October 26, 2016 (81 FR 74504). (The materials incorporated by reference are available for purchase and inspection at the Department's offices.)
- 2) Word, Phrase, and Rule Substitutions. For the purpose of rule 335-3-8-.66 substitute:
  - (a) In §97.8531(d)(3)(i) insert ", the Department" after "Office."

Author: Ronald W. Gore.

Statutory Authority: Code of Alabama 1975, §§22-28-10, 22-28-11, 22-28-14,

22-28-18, 22-28-20, 22-28-22, 22-22A-5, 22-22A-6, and 22-22A-8.

History: Effective Date: November 24, 2015-;XXXXXX, 2017.

#### ECONOMIC IMPACT STATEMENT FOR APA RULE (Section 41-22-23 (f))

Control No.	335	Department	nt or Agency	Environmental Management					
Rule No:	335-3-856; 3	3-839; 335-3-841; 335-3-842; 335-3-843; 335-3-845; 335-3-846; 335-3-853; 335-3-849; 335-3-850; 335-3-851; 335-3-852; 335-3-853; 335-3-855; 335-3-856; 335-3-857; 335-3-858; 335-3-859; 335-3-860; 335-3-861; 335-3-863; 335-3-865; 335-3-866; 335-3-867; 335-3-866; 335-3-868; 355-3-868; 355-3-868; 355-3-868; 355-3-868; 355-3-868; 355-3-888; 355-3-888; 355-3-888; 355-3-888; 355-3-888; 355-3-8							
	Requirements; TF Trading Budgets a of Designated Representative ar Alternate Designated Representative; Certificate Designated Representative; Execordation of TR NO <sub>X</sub> Ozone Seaso Compliance with Season Assurance NO <sub>X</sub> Ozone Seaso Recordkeeping, a Recertification Pr	R NO <sub>X</sub> Ozone Season and Variability Limits; presentative and Alternate Designate at the Representative; Of Representation; Of Representation; Of Representation; Of Representation; Of Representative; Delegation and Reporting Requipment of Complete NO <sub>X</sub> Ozone Season And Allowance Transfers TR NO <sub>X</sub> Ozone Season Provisions; Banking; In Trading Program — and Reporting Requipment Reporting Requipment Reporting Requipment Reporting and Reporting Reporting Requipment Reporting Reporting Reporting Reporting Requipment Reporting Requipment Reporting	Trading Program — TR NO <sub>X</sub> Ozone So ate Designated Re ed Representative; changes in Owner pojections Concerning by Designated iance Accounts, A allowance Allocation of Tion Emissions Lim FR NO <sub>X</sub> Ozone Se Administrator's Adverse of Contract of Co	Definitions; TR NO <sub>X</sub> Ozone Season Trading Program — Standard Computation of Time; NO <sub>X</sub> Ozone Season Allowance Allocations; Authorization epresentative; Responsibilities of Designated; Changing Designated Representative and Stand Operators; Changes in Units at the ing Designated Representative and Alternate Representative and Alternate Designated Assurance Accounts, and General Accounts; ons and Auction Results; Submission of TR R NO <sub>X</sub> Ozone Season Allowance Transfers; intation; Compliance with TR NO <sub>X</sub> Ozone Season Trading Program — Account Error; TR ction on Submissions; General Monitoring, I Monitoring System Certification and Control Periods; Notifications Concerning ternatives to Monitoring, Recordkeeping, or					
Ne	w <u>X</u>	Amend	Repeal	Adopt by Reference					
	This ru	le has no economic	impact.						
X	This ru	le has an economic	impact, as expl	lained below:					
	I	mpact of Revisions	to Chapter 335	5-3-8					

The amendment of Rules 335-3-8-.39, 335-3-8-.41, 335-3-8-.42, 335-3-8-.43, 335-3-8-.45, 335-3-8-.46, 335-3-8-.48, 335-3-8-.49, 335-3-8-.50, 335-3-8-.51, 335-3-8-.52; 335-3-8-.53, 335-3-8-.55, 335-3-8-.56, 335-3-8-.57, 335-3-8-.58, 335-3-8-.59, 335-3-8-.60, 335-3-8-.61, 335-3-8-.62, 335-3-8-.63, 335-3-8-.65, 335-3-8-.66, 335-3-8-.67, 335-3-8-.68, 335-3-8-.69 and 335-3-8-.70 in Chapter 335-3-8 of the ADEM Administrative Code, will incorporate the revisions to

requirements of federal regulations, as required by the Environmental Protection Agency (EPA). Through the adoption of these regulations, the Alabama Department of Environmental Management is given primacy to implement the regulations at the state level. In the event that these regulations are not implemented by the State, the EPA will implement the requirements on the federal level.

#### I. NEED/EXPECTED BENEFIT OF RULE:

These revisions are necessary to incorporate EPA's provisions for the control of nitrogen oxide emissions from specified categories of stationary sources as revised on October 26, 2016 (81 FR 74504). EPA has made a finding that 27 States and the District of Columbia contributed significantly to nonattainment of the national ambient air quality standards (NAAQS) for fine particles (PM2.5) and/or ozone in downwind States. EPA expects the benefit of this rule will assist the downwind PM2.5 and ozone nonattainment areas in achieving the NAAQS. Moreover, attainment will be achieved in a more equitable, cost-effective manner than if each nonattainment area attempted to achieve attainment by implementing local emissions reductions alone. EPA implemented CSAPR through a Federal Implementation Plan (FIP). As discussed above, adoption of the federal requirements through these regulations will allow the Department to retain State primacy in the implementation and enforcement of the regulations rather than defaulting to regulation by the federal government.

2. COST/BENEFITS OF RULE AND WHY RULE IS THE MOST EFFECTIVE, EFFICIENT, AND FEASIBLE MEANS FOR ALLOCATING RESOURCES AND ACHIEVING THE STATED PURPOSE:

The cost/benefits of this Rule are provided in EPA's regulatory impact analysis and the promulgated Rule in  $81\ \underline{FR}\ 74504$ .

The costs are equivalent to the cost of compliance with the same regulations implemented by the federal government. Sources of air pollution will be subject to the same requirements for installation of controls to prevent the emissions of air pollution regardless of which agency (state or federal) implements these regulations.

#### 3. EFFECT OF THIS RULE ON COMPETITION:

As stated above, if the regulations are not implemented by the State of Alabama, they will be implemented on the federal level and Alabama companies will be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

4. EFFECT OF THIS RULE ON COST-OF-LIVING AND DOING BUSINESS IN THE GEOGRAPHICAL AREA WHERE THE RULE IS TO BE IMPLEMENTED:

As stated above, if the regulations are not implemented and enforced by the State of

Alabama, they will be implemented on the federal level. Therefore, Alabama companies still would be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

5. EFFECT OF THIS RULE ON EMPLOYMENT IN THE GEOGRAPHICAL AREA WHERE THE RULE IS TO BE IMPLEMENTED:

Adoption of these federally required regulations is not expected to have any effect on the employment in the geographical area in which the regulation would be implemented (State of Alabama).

6. SOURCE OF REVENUE TO BE USED FOR IMPLEMENTING AND ENFORCING THIS RULE:

Moneys from the Federal Grant, and fines and fees collected by the Department will fund the adoption of this regulation. For sources subject to Title V of the Clean Air Act, as amended, fees are collected based on the amount of air pollution emitted annually.

7. THE SHORT-TERM/LONG-TERM ECONOMIC IMPACT OF THIS RULE ON AFFECTED PERSONS, INCLUDING ANALYSIS OF PERSONS WHO WILL BEAR THE COSTS AND THOSE WHO WILL BENEFIT FROM THE RULE:

As stated above, if the regulations are not implemented by the State of Alabama, they will be implemented on the federal level. Alabama companies would still be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

8. UNCERTAINTIES ASSOCIATED WITH THE ESTIMATED BENEFITS AND BURDENS OF THE RULE, INCLUDING QUALITATIVE/QUANTITATIVE BENEFITS AND BURDEN COMPARISON:

No additional burdens are expected as a result of the adoption of these regulations. If the regulations are not adopted by the State of Alabama, they will be implemented on the federal level. Alabama companies would still be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

9. THE EFFECT OF THIS RULE ON THE ENVIRONMENT AND PUBLIC HEALTH:

The effect of the regulation on the environment and public health is addressed in the Federal Register (81 <u>FR</u> 74504), October 26, 2016, that is the basis for these proposed rules.

10. DETRIMENTAL EFFECT ON THE ENVIRONMENT AND PUBLIC HEALTH IF THE

#### RULE IS NOT IMPLEMENTED:

The benefits of the proposed regulations have been discussed in the above paragraphs as well as the Federal Register (see No. 9). Through the adoption of these regulations, ADEM will have primacy to implement the regulations at the State level. In the event that the regulations are not adopted at the State level, the requirements will still exist at the federal level. However, it is generally acknowledged that regulations are implemented and enforced in a more effective and efficient manner at the State level than at the federal level.